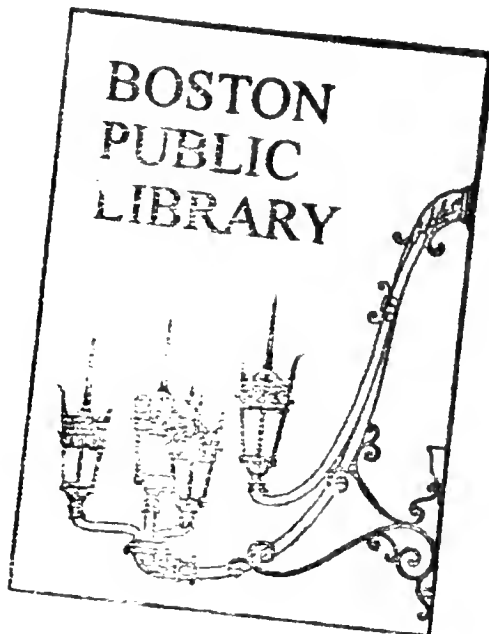


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CITY OF BOSTON
ANNUAL PROGRAM COMPLETION REPORT AND CERTIFICATE OF PROJECT COMPLETION
(CPA MA 01 06 1076)

July 1, 1973 - June 30, 1974



BOSTON REDEVELOPMENT AUTHORITY
BOSTON, MASSACHUSETTS

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ANNUAL PROGRAM COMPLETION REPORT AND CERTIFICATE OF PROJECT COMPLETION
(CPA MA 01 06 1076)

July 1, 1973 - June 30, 1974

SUBMITTED BY THE
BOSTON REDEVELOPMENT AUTHORITY
ROBERT T. KENNEY, DIRECTOR

IN COMPLIANCE WITH GUIDELINES OF
THE DEPARTMENT OF HOUSING AND
URBAN DEVELOPMENT (CPM 6042.1 REV)

THE PREPARATION OF THIS REPORT WAS
FINANCED IN PART THROUGH A
COMPREHENSIVE PLANNING GRANT
FROM THE DEPARTMENT OF HOUSING
AND URBAN DEVELOPMENT UNDER THE
PROVISIONS OF SECTION 701 OF THE
HOUSING ACT OF 1954, AS AMENDED.

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Certificate of Project Completion

TRANSMITTAL LETTER

Boston Redevelopment Authority

City Hall
1 City Hall Square
Boston, Massachusetts 02201
Telephone (617) 722-4300

Robert T. Kenney / Director

Mr. William H. Hernandez, Jr.
Acting Area Director
Department of Housing and Urban Development
15 New Chardon Street
Boston, Massachusetts 02114

ATTENTION DAVID MYERS

Dear Hernandez:

Re: Project Completion Report CPA MA 01 06 1076

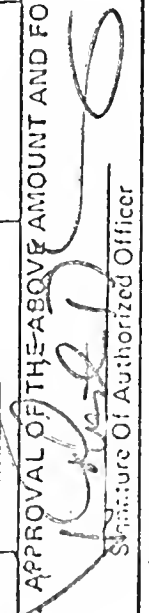
In accordance with requirements of the Department of Housing and Urban Development for Comprehensive Planning Assistance Programs, I am submitting herewith the Annual Program Report and Certificate of Project Completion (CPA MA 01 06 1076).

Reference Department of Housing and Urban Development letter 1.1PP dated December 12, 1973 subject "Budget Revision", wherein authorization was received by this Authority to transfer \$25,000 from Staff Salaries to Consultant Services for the purpose of entering into a contract with Boston 200, please be advised that subject contract was not executed during the contract period. In view of the above it is requested that the \$25,000 be returned to the Staff Services item.

In my opinion, the work which has been carried out under this program has been most beneficial to this Authority and the City of Boston.

Sincerely,

Robert T. Kenney
Director

U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT COMPREHENSIVE PLANNING ASSISTANCE PROGRAM ANNUAL GRANT BUDGET				2. PROJECT NUMBER (If Known) CPA MA 01 06 1076		3. BUDGET NUMBER CPANMA01061076			
1. NAME, ADDRESS AND ZIP CODE OF APPLICANT (Include County) Boston Redevelopment Authority City Hall/Room 900 1 City Hall Square Boston, Massachusetts 02201				4. DATES OF PREVIOUS BUDGET APPROVALS (Complete only if this is a revised budget) Latest Approved Budget: (No. 3), 12/12, 19 73					
				Budget No. 1: 19 _____					
7. NATURE OF REVISION Project Period () Project Cost (X) Scope of Work ()				8. PROJECT PERIOD From _____ To _____ 6/30/74		6. PROJECT FUNDS			
				5. FEDERAL SHARE BASIS 2/3 (X) XXXX () Combined ()		REQUESTED		APPROVED	
9. COSTS ALLOCATION CATEGORY (a)		Staff Salaries (b)	Services By Other Public Agencies (c)	Consultant Services (d)	Overhead * Costs (e)	Sub-Total (f)	Project Inspection Fee (g)	Total (h)	Amount Approved (i)
		135,210	31,150	47,800	46,827	260,987	1,513	262,500	
		25,000	N/A N/A	(25,000)	(487)	(487)	487		
			N/A						
			N/A						
			N/A						
			N/A						
Totals		160,210	31,150	22,800	46,340	260,500	2,000	262,500	
10. APPROVAL OF THE ABOVE AMOUNT AND FOR THE PROJECT PERIOD SHOWN IS HEREBY REQUESTED									
Signature Of Authorized Officer 				Director		10/24/74		Date	
				Title		Date			
11. APPROVED BY									
Signature				Title		Date		Date	
The applicant may exceed any of the line item totals by not more than ten percent, provided such additional costs do not result in any change in total project cost.									

* In addition to Employee Benefit Contributions and the usual Overhead costs, estimates in this column include \$500.00 for...

PART I
EVALUATION OF OBJECTIVES

INTRODUCTION

During the program year, the Boston Redevelopment Authority staff undertook and completed the following activities in connection with the City of Boston's Comprehensive Planning Assistance Program. Two areas were singled out for special attention.

Special Revenue Sharing and Fiscal Planning

Bicentennial Program Planning and Management

Initial objectives of the Special Revenue Sharing Section were revised since it became apparent several months into the program that legislation for Community Development Revenue Sharing would not be passed during the grant period. Efforts were then directed toward assessing the status of Community needs and programs and begin to develop priorities for community development with community groups.

Furthering the City's plans for the Bicentennial Celebration in 1975 and 1976 was achieved under the scope of work completed for the Bicentennial Program Planning and Management Section. The stated goals of the Comprehensive Planning and Assistance Grant are being met through the coordinated efforts of Boston 200, in cooperation with the City of Boston and many private organizations, institutions and individuals.

The Boston Redevelopment Authority is continuing to provide technical assistance to minority groups in minority neighborhoods in formulating community objectives and priorities. District Planners are providing technical advice and assistance to minority groups in planning for private and federally assisted projects such as Roxbury, Chinatown, South End and Dorchester.

100.0 SPECIAL REVENUE SHARING AND FISCAL PLANNING

100.0 SPECIAL REVENUE SHARING AND FISCAL PLANNING

Boston is entering a new stage of planning and development attuned to the needs and opportunities of the 1970's. Planning for the 1970's focuses on the whole city, the expanding role of the private sector in urban development, the broader City role in the revitalization of public facilities, and the management of federal funds to promote public and private development.

However, over the next few years, Boston will receive community development funds representing significantly lower funding levels than in the recent past. It is clear, given the severely restricted federal resources, that Community Development funds must be put to use where they can compliment private and public investment from other sources.

GOAL

To establish a city wide program for funding under Community Development which will maximize the effectiveness of these funds in continuing the revitalization of Boston through sound community planning and prudent fiscal management.

To establish goals, priorities and options for Community Development in terms of all activities eligible for funding, including funding for existing urban renewal project areas, home improvement financing, community improvement programs, open space acquisition and improvement, community multi-service centers and historic preservation.

Subcategory 101.0: Community Development Planning for Special Revenue

Sharing

The objective of this subcategory was revised when, several months into the program year, it became apparent that legislation for Community Development Revenue Sharing would not be passed during the grant period, and, as a consequence, specific plans and programs could not be developed.

Initial objective: To develop a three-year and a first action year community development plan and program which can receive the widest possible discussion at the community level to be funded through the proposed Community Development Special Revenue Sharing program.

Revised Objective: To assess the status of community development needs and programs, and begin to develop priorities for community development with community groups.

With the prospect of community development funding, the City was faced with the need to understand the implication of the various bills pending in Congress and to evaluate the concept itself in relation to Boston's needs. Therefore, taking stock of current conditions and needs in the realm of community development was a necessary preliminary task.

The critical issue was how the City's needs stacked up against funding anticipated under special revenue sharing. The urban renewal projects have up to now represented the greatest commitment of funds under com-

munity development programs. For the first time, all the projects were thoroughly evaluated, and funding needs were calculated to complete the essentials of the plans.

In addition, a broad inventory and analysis was made integrating all the elements either fundable under CDRS or related to those activities: housing needs, transportation, capital improvements, open space, historic preservation, commercial improvement needs. These were developed into over-all strategies for neighborhood improvement. Eligible activities were then sorted out and costs determined.

The survey and analysis of needs led to the following important findings: to continue Boston's program of revitalization, a ten-year community development program costing \$500 million would be necessary. The projected income under Community Development, however, would not be enough to carry out the program. It thus became clear that other sources of funding must be located and that the City must commit itself to a carefully designed program maximizing all resources, including stimulating private investment.

An important outgrowth of these preliminary investigations was an effort carried out between the Office of Public Service and the BRA, for Little City Hall Managers and District Planners to work closely together with community groups in developing priorities for each neighborhood. Preliminary meetings were held in East Boston, Roslindale, West Roxbury and the South End to discuss the status of community development legislation with community groups or representatives.

Subcategory 102.0: Special Revenue Sharing Fiscal Planning Management

OBJECTIVE

To review the City's fiscal position and determine the maximum amount of funds available for the proposed Special Revenue Sharing Program. To prepare budget and management proposals.

MAJOR WORK ELEMENTS

Boston Redevelopment Authority Staff have prepared a compilation of information relative to tax trends and efforts are continuing to update and complete these analyses.

Transportation Planning and Research Departments of the Boston Redevelopment Authority completed an inventory of all BRA, DPW, and Traffic Department street and roadway related projects. For the City of Boston an estimated \$1 billion may be expended on street and highway construction. Determination of funding sources such as Urban Systems etc, have been made and will be considered in terms of community development.

The Boston Redevelopment Authority has reviewed its existing urban renewal projects to determine the impacts of community development funds on those projects.

A long range Capital Improvements program has been prepared by the Boston Redevelopment Authority's research staff. District Planners have analyzed the needs for Capital Improvements which exist in their districts. A report of proposals and the justification for these proposals which are designed to meet the needs of their districts has been prepared and is currently being reviewed prior to submission to PFD.

200.0 BICENTENNIAL PROGRAM PLANNING AND MANAGEMENT

200.0 BICENTENNIAL PROGRAM PLANNING AND MANAGEMENT

As the opening of Boston's Bicentennial Celebration approaches (April 1975), the planning necessary for a coordinated and comprehensive program for Bostonians and the expected six million visitors to the city is entering the final stages.

The theme of Boston's Bicentennial is "The City", and Boston 200 has designed each of its programs to focus on some aspect of city life -- historical, environmental, cultural. The major emphasis continues to be a concerted effort to direct attention to the great variety of physical, historical and cultural assets that the city possesses, and to do so in a manner that will make available to Bostonians and to the many visitors to the city in 1975-1976 all these resources.

The stated goals of Boston 200's Comprehensive Planning Assistance Grant were:

1. To focus attention on Boston's existing resources;
2. To expand and improve those resources, where possible, and to improve the quality of life in the city and make those resources available to greater numbers of people;
3. To make an asset of the projected visitor volume to the city during 1975-1976.

All these objectives are being met through the coordinated planning efforts of Boston 200, in cooperation with the City of Boston, and many private organizations, institutions and individuals.

Subcategory 201.0 Visitor Services; The City is Host

OBJECTIVE

The objective of Boston 200's Visitor Services Program is to develop ways to estimate and control the impact of visitors to Boston during the Bicentennial, and to provide services and facilities to accommodate the anticipated increased demand.

MAJOR WORK ELEMENTS

INFORMATION SYSTEMS

Planning has been accomplished for four major visitor centers in Boston during the Bicentennial: The ground-level floor of the John Hancock Tower at Copley Square, an expanded facility at the start of the Freedom Trail on the Boston Common, a hospitality center in the central area of Boston City Hall, and a gateway welcoming center and facilities at Logan Airport.

Further, a system of secondary information centers has been organized and planned with the cooperation of various commercial facilities in the city. At the present time, 12 such sites have been identified and arrangements completed, including Boston's major hotel establishments, and the ground level access of several banks and retail store outlets.

A total of 27 additional information distribution points have been identified and arrangements made for their location in noncommercial spaces, including Boston's most visited museums, as well as hospitals, cultural institutions and the like.

Outside the City of Boston itself, Boston 200 has joined in cooperative efforts with the Massachusetts Bicentennial Commission to effectuate delivery of essential information to visitors arriving by automobile.

RESIDENT HOST PROGRAM

Boston 200 has developed a Bostonologist program that will train groups and individuals to give assistance to Boston residents and visitors, and to provide a core of trained personnel with expertise about the city. At the present time, the cooperation of the following groups has been assured; commercial and services sector employess, numerous volunteer groups and agencies, public employees, the Boston school system, and media representatives. In all, some twenty groups are working in active cooperation with Boston 200 in this program. Some 20 hours of teaching materials for use in the program have been developed, and a two hour module has been synthesized for short-term instruction of large groups. These materials focus on the likely questions to be asked by visitors to Boston and provide essential information about the city. A proposal to fund this program and provide staff for the training has been written.

SUPPORT SERVICES

Boston 200 has worked with the Greater Boston Hotel Association and the Chamber of Commerce in developing the necessary plans for handling volumes of visitors expected in projected peak demand periods. Such plans include the delivery of services for finding over-night accommodations through a clearinghouse system, and the coordination of back-up facilities at Boston's college and university dormitory facilities. Check-cashing services for out-of-town visitors have been arranged for with several Boston banks.

Support services specialized to meet the needs of handicapped persons have been coordinated with the State Commission for the Handicapped and with the most visited historic sites in the city to effectuate both short-term and long-term needs in this area.

Specialized services for child-care have been provided through Boston 200's Task Force on Child Care, and a proposal written that provides for the projected needs in this area.

Clean-up of Boston during the Bicentennial has been a major area of focus and a special subcommittee of Boston 200's Board of Directors has been formed to raise substantial funds for the extra personnel that will be needed in this area. Plans have been developed to meet street clean-up needs in heavily impacted areas, and coordination has continued with the MBTA and private transportation companies.

Public safety requirements for the Bicentennial have been projected in cooperation with the Boston Police Department and the Metropolitan District Commission.

FOREIGN VISITOR SERVICES

Special plans have been formulated to deal with the projected influx of foreign visitors to Boston in 1975-1976. The Massachusetts Port Authority has joined with Boston 200 in assuring effective information distribution upon arrivals in Boston by air and sea. Analysis of foreign visitor needs has been accomplished through 500 in-depth interviews of foreign visitors. Planning has also been accomplished in the area of identification

of foreign language speakers throughout the city, especially among public employees and employees of corporations with extensive operations in the Boston area. Two hundred volunteers have been identified as resident hosts for foreign visitors to Boston. Planning in this area has resulted in a final proposal being prepared and submitted to the United States Travel Service for funding.

COORDINATION OF VISITOR SITES

Boston 200 has been instrumental in the coordination of hours and admission policies of existing visitor sites in the City. For example, the necessary coordination and planning has been accomplished with the sites of Boston's Freedom Trail to assure flow of visitor traffic and prevent congestion. In addition, Boston 200 has initiated a pilot program in the establishment of a shuttle bus to link the city's major cultural institutions, museums and the like.

COORDINATION WITH STATE AND OTHER LOCAL AGENCIES

Boston 200 has taken a leadership role in the planning for Bicentennial events due to its opening date of April, 1975. It has worked closely with the Massachusetts Bicentennial Commission to help other communities in the state to develop Bicentennial Programs and to coordinate with the Visible Cities Workshops. Boston 200 has also worked closely with surrounding communities, particularly Cambridge, in efforts to assure the coordination of visitor arrivals and travel within the Greater Boston area. Further, Boston 200 has made energetic efforts to make the establishment of a National Urban Historic Park a reality in Boston.

SUBCATEGORY 202.0 CITY GAME: THE CITY IS THE EXHIBIT

OBJECTIVE

The objective of Citygame has been to develop three major exhibits and a series of walking trails to discover the wealth of Boston's physical and cultural resources during the Bicentennial and to then make a lasting contribution to the city.

EXHIBITS AND TRAILS

Boston 200 has planned and funded three major exhibits for the Bicentennial, one each for the 18th, 19th, and 20th century. These exhibits will be a major focus for visitors to the city and will provide insights into the development of Boston from its founding until the present day. The total cost of these projects will be more than 1.5 million dollars and funding has been arranged.

Walking trails have also been planned in eight Boston neighborhoods and arrangements have been made to have wide distribution of these trails through Boston 200's Guidebook. The graphics for these trails are now in final stages of preparation.

Thematic trails have been planned and developed in the areas of medicine, architecture, literature, religion, education, women, visual arts, Boston military history, and the heritage of Black Bostonians.

Both walking and thematic trails have been integrated with a series of some 300 identifying markers to be placed on key sites throughout the city.

Events in connection with Citygame that are now planned include a series of Faneuil Hall events on topics relating to law and civil liberties, a series of lectures on the major developments in the history of Boston medicine in cooperation with the Lowell Institute, a series of Women's Weekends, concentrating on themes of historic and current importance, and a series of poetry exhibits and readings to be given in conjunction with the Boston Public Library.

NEIGHBORHOOD PROJECTS

Plans have been successfully developed for a series of events and projects in each of Boston's 23 neighborhoods for the Bicentennial. Eighteen neighborhoods have developed exhibits to date, concentrating on the development of each area, and the growth and change each has experienced over the last century.

An extensive oral history project has also been planned and is now underway. This project seeks to record, transcribe and publish the recollections of Bostonians on varying thematic subjects dealing with the life of the city and its changes over the past 50 years. The neighborhood history projects have been developed and planned in coordination with local archives that will be formed during the Bicentennial to preserve articles of interest that are uncovered during these years.

PART II
OUTSTANDING ACHIEVEMENTS

SPECIAL REVENUE SHARING AND FISCAL PLANNING (100.0)

Programs which have been carried out under this grant have been extremely useful in gaining a preliminary insight into the magnitude of funds which may be available for neighborhood improvement. The detailed reviews of funding requirements for existing urban renewal projects which have been carried out have been extremely important in terms of gaining an understanding of future funding schemes for these projects.

In terms of Community Development Block Grant Planning and Programming, the work carried out under this 710 has provided a good base for more detailed planning efforts presently being carried out under the direction of the Mayor's Office. The establishment of the Mayor's Neighborhood Development Council, which acts as a policy body, is reviewing neighborhood and city-wide program needs under contract community development. A close working relationship has been established between the Authority's District Planning Staff and the Office of Public Service; and work is proceeding at a more detailed level in the identification of neighborhood needs and the development of specific community development programs for presentation to the NDC.

VISITOR SERVICES (201.0)

The outstanding achievement in the Visitor Services area has been the planning for the establishment of its major and minor information distribution centers throughout the city. The major centers are located in three key areas and will provide a complete array of information essential to both visitor and resident. The design phase has already begun on each of the major centers, and operational contracts have nearly been completed. Twenty secondary centers have also been identified. In each center essential information about the city that has been assembled by Boston 200 staff will be available through the use of a specialized filing system and central phone lines. This system will provide a service for Boston that will contribute materially to the access of Boston's many resources and events, a service that has been lacking until this time.

CITYGAME (202.0)

The major accomplishment of the Citygame project has been the successful planning for the three major exhibits to be readied by April, 1975. For example, the 19th Century Exhibit will involve the active cooperation of more than 20 cultural institutions and businesses, each contributing their own resources to make the projected thematic treatment of 19th century Boston complete and comprehensive. These themes include the following: technological change and development, industry, transportation, topography and urban planning, aspects of Victorian culture, emergence and life-style of the laboring classes, immigration patterns, and Boston politics. Similar complete planning has been accomplished for the 18th and 20th century exhibits.

PART III

LISTING OF PROGRAM DOCUMENTS

LISTING OF PROGRAM DOCUMENTS

1. Toward a More Livable City: A report on Community Development Revenue Sharing, October, 1973
2. Toward a More Livable City: A Report on Community Development Revenue Sharing, December, 1973
3. Planning and Development for Boston's Future, a Progress Report, November 1973
4. Planning for Boston's Neighborhoods, December, 1973
5. Toward a Housing Policy and Program for the City of Boston, January, 1974
6. Estimates of Market Value of Taxable Property in Boston, 1972: The Capitalization Approach, August, 1973. (draft)
7. Tax Strategy Committee White Paper, February, 1974 (draft)
8. Assessment-Sales Ratios of Boston, 1971, March, 1974 (draft)
9. Preliminary Report on the Effects of Revaluation of Residential Property, April 1974
10. Fiscal year Close Outs and Amendatory Funding, December, 1973
11. Boston's Fiscal Year 1973 Funding Review, December, 1973
12. Urban Renewal in Boston: Impact on the City's Economy and Employment, March, 1974 (draft)
13. Planning for Boston: Public Facilities and Capital Improvements: The Record 1960-67, the Revitalization 1968-72, the Program 1973-82, October, 1973 (draft)
14. City of Boston Public Facilities Commission Long Range Capital Improvement Program, February, 1974.

CERTIFICATE OF PROJECT COMPLETION

U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT
COMPREHENSIVE PLANNING ASSISTANCE PROGRAM

CERTIFICATE OF PROJECT COMPLETION
AND OF PROJECT COST

NAME OF PLANNING AGENCY

Boston Redevelopment Authority
City Hall
Boston, Mass. 02201

PROJECT NUMBER

CPAMA 01061076

CONTRACT NUMBER

CPA-MA-01-09-1076

INSTRUCTIONS: Prepare original and 5 copies for HUD.

SECTION A. FINAL STATEMENT OF PROJECT COST

LINE NO.	COST CLASSIFICATION (a)	PAID COSTS		UNPAID COSTS		TOTAL COSTS (Column) (b + c + d + e)	TO BE FILLED IN BY HUD
		2/3 GRANT (b)	3/4 GRANT (c)	2/3 GRANT (d)	3/4 GRANT (e)	(f)	APPROVED TOTAL COSTS (g)
1	Staff Salaries	243,399		0		243,399	\$
2	Services by Other Public Agencies	0		0		0	
3	Consultant Services	16,020		0		16,020	
4	Overhead Cost	38,054		0		38,054	
5	Project Inspec- tion Fee	2,000		0		2,000	
6	TOTAL PRO- JECT COST	299,473		0		299,473	\$

SECTION B. COMPUTATION OF BALANCE OF COMPREHENSIVE PLANNING GRANT

LINE NO.	DESCRIPTION	TO BE COMPLETED BY	
		PLANNING AGENCY	HUD
		AMOUNT	APPROVED AMOUNT
7	Maximum Federal Comprehensive Planning Grant provided in Comprehensive Planning Grant Contract	\$ 175,000	\$
8	2/3 Total Project cost shown on Line 6 Cols. (b-d) \$ 199,649 3/4 Total Project cost shown on Line 6 Cols. (c-e) \$	199,649	
9	Total Federal Comprehensive Planning Grant payable (Enter here the lesser of the two amounts on Lines 7 and 8)	175,000	
10	Less: Comprehensive Planning Grant payments made	a/ 69,996	a/
11	Equals: Balance of Comprehensive Planning Grant payable (Line 9 minus 10)	a/ 105,004	a/
12	Undisbursed Comprehensive Planning Grant authority to be canceled (Line 7 minus 9)	0	
13	Total non-Federal contributions (cash and services) received to date of this Certificate (Must not be less than Line 6(f) minus 9)	\$ 87,500	\$

a/ If Line 10 exceeds Line 9 enter the amount of such excess on Line 11 as a negative amount. This amount shall be repaid by the Planning Agency to the Government in accordance with the Comprehensive Planning Contract.

SECTION C. CERTIFICATE OF PLANNING AGENCY

IT IS HEREBY CERTIFIED that the Project identified above has been fully and satisfactorily completed in accordance with the Comprehensive Planning Grant Contract identified above, and that the total cost of the Project is as shown above on Line 6, Column (f).

10/10/74

Date

Boston Redevelopment Authority

Name of Planning Agency

Signature of Authorized Officer

Director

Title

SECTION D. APPROVAL OF HUD

I have reviewed the foregoing Certificate of Project Completion and of Project Cost and have determined, for the purpose of and on the basis of provisions of the Comprehensive Planning Grant Contract identified above and on the basis of approval heretofore given by or on behalf of the Secretary of Housing and Urban Development pursuant to said Contract, (a) that the Project covered by said Contract has been fully completed in accordance therewith; and (b) that the Project cost and the amounts approved by HUD to be eligible for inclusion in such cost, as set forth in said Certificate, are, to the best of my knowledge, true and correct.

Therefore, I hereby approve said Certificate as the basis for final payment on account of the Comprehensive Planning Grant for said Project.

Date

Signature

Title

Office

SECTION E. EXPLANATION OF ANY DIFFERENCES BETWEEN AMOUNTS SUBMITTED BY THE PLANNING AGENCY AND AMOUNTS APPROVED BY HUD

(Continue on reverse side if more space is needed)

SECTION F. ALLOCATION AND CONTRACT DECREASE

Cancellation of the undisbursed contract commitment and related allocation of \$ _____ has been recorded on Form HUD-200.20, Project Planning Grant Record, by entries dated _____.

For HUD Regional Accounting Division

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